

ORDINANCE NO. \_\_\_\_\_

**AN ORDINANCE PROVIDING FOR THE DETECTION AND ELIMINATION OF  
ILLEGAL DISCHARGES TO THE MUNICIPAL SEPARATE STORM SEWER SYSTEM  
OF UPPER ALLEN TOWNSHIP, CUMBERLAND COUNTY, PA**

**WHEREAS**, Upper Allen Township, Cumberland County, Pennsylvania is a municipal corporation and a political subdivision being a 1<sup>st</sup> class Township; and

**WHEREAS**, the Municipality is classified as a small municipal separate storm sewer system (MS4) under the Phase II stormwater regulations promulgated by the United States Environmental Protection Agency (EPA) and implemented by the Pennsylvania Department of Environmental Protection (DEP); and

**WHEREAS**, the Municipality has sought and obtained coverage under DEP's National Pollution Discharge Elimination System (NPDES) General Permit for MS4s; and

**WHEREAS**, the General Permit requires the Municipality to take certain precautions to detect and eliminate Illegal Discharges of pollutants to the MS4;

**WHEREAS**, the purpose of this Ordinance is to establish methods for controlling the illegal discharge of pollutants into the MS4 in order to comply with requirements of the General Permit.

**NOW THEREFORE, BE IT ORDAINED AND ENACTED**, by the Board of Commissioners of Upper Allen Township, Cumberland County, Pennsylvania, and it is hereby ordained and enacted as follows:

**SECTION 1. DEFINITIONS**

For the purposes of this Ordinance, the following shall mean:

*Best Management Practices (BMPs)*: schedules of activities, prohibitions of practices, general good housekeeping practices, pollution prevention and educational practices, maintenance procedures, and other management practices to prevent or reduce the discharge of pollutants directly or indirectly to stormwater, receiving waters, or stormwater conveyance systems. BMPs also include treatment practices, operating procedures, and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from raw materials storage.

*Clean Water Act*: The federal Water Pollution Control Act (33 U.S.C. § 1251 et seq.), and any subsequent amendments thereto.

*Construction Activity*: Activities subject to NPDES Construction Permits. NPDES Stormwater Phase II permits will be required for construction projects resulting in land disturbance of one acre or more. Such activities include but are not limited to clearing

and grubbing, grading, excavating, and demolition.

*DEP:* Pennsylvania Department of Environmental Protection

*Hazardous Materials:* Any material, including any substance, waste, or combination thereof, which because of its quantity, concentration, or physical, chemical, or infectious characteristics may cause, or significantly contribute to, a substantial present or potential hazard to human health, safety, property, or the environment when improperly treated, stored, transported, disposed of, or otherwise managed.

*Illicit Connections:* An illicit connection is defined as either of the following:  
Any drain or conveyance, whether on the surface or subsurface, which allows an illegal discharge to enter the storm drain system including but not limited to any conveyances which allow any non-stormwater discharge including sewage, process wastewater, and wash water to enter the storm drain system and any connections to the storm drain system from indoor drains and sinks, regardless of whether said drain or connection had been previously allowed, permitted, or approved by an authorized enforcement agency or,

Any drain or conveyance connected from a commercial or industrial land use to the storm drain system which has not been documented in plans, maps, or equivalent records and approved by the Municipality.

*Illegal Discharge:* Any Discharge to a municipal separate storm sewer that is not composed entirely of stormwater, except non-stormwater discharges as described in Section 5.A. of this ordinance. Examples of illegal discharges include dumping of motor vehicle fluids, household hazardous wastes, grass clippings, leaf litter, animal wastes, or unauthorized discharges of sewage, industrial waste, restaurant wastes, or any other non-stormwater waste into a municipal separate storm sewer system. Illegal discharges can be accidental or intentional.

*Industrial Activity:* Activities subject to NPDES Industrial Permits as defined in 40 CFR, Section 122.26 (b)(14).

*Municipality:* Upper Allen Township

*National Pollutant Discharge Elimination System (NPDES) Stormwater Discharge Permit* means a permit issued by EPA (or by DEP under authority delegated pursuant to 33 USC § 1342(b)) that authorizes the discharge of pollutants to waters of the United States, whether the permit is applicable on an individual, group, or general area-wide basis.

*Non-Stormwater Discharge:* Any discharge to the storm drain system that is not composed entirely of stormwater.

*Person:* means any individual, association, organization, partnership, firm, corporation or other entity recognized by law and acting as either the owner or as the owner's agent.

***Pollutant:*** Anything which causes or contributes to pollution. Pollutants may include, but are not limited to: paints, varnishes, and solvents; oil and other automotive fluids; non-hazardous liquid and solid wastes and yard wastes; refuse, rubbish, garbage, litter, or other discarded or abandoned objects, ordinances, and accumulations, so that same may cause or contribute to pollution; floatables; pesticides, herbicides, and fertilizers; hazardous substances and wastes; sewage, fecal coliform and pathogens; dissolved and particulate metals; animal wastes; wastes and residues that result from constructing a building or structure; noxious or offensive matter of any kind; and any pollution defined in section 1 of the Pennsylvania Clean Streams Law, 35 P.S. § 691.1. (25 Pa. Code § 92a.2).

***Premises:*** Any building, lot, parcel of land, or portion of land whether improved or unimproved including adjacent sidewalks and parking strips.

***Storm Drainage System:*** Publicly-owned facilities by which stormwater is collected and/or conveyed, including but not limited to any roads with drainage systems, municipal streets, gutters, curbs, inlets, piped storm drains, pumping facilities, retention and detention basins, natural and human-made or altered drainage channels, reservoirs, and other drainage structures.

***Stormwater:*** Any surface flow, runoff, and drainage consisting entirely of water from any form of natural precipitation, and resulting from such precipitation or snow or ice melt.

***Stormwater Pollution Prevention Plan:*** A document which describes the Best Management Practices and activities to be implemented by a person or business to identify sources of pollution or contamination at a site and the actions to eliminate or reduce pollutant discharges to Stormwater, Stormwater Conveyance Systems, and/or Receiving Waters to the Maximum Extent Practicable.

***Wastewater:*** means any water or other liquid, other than uncontaminated stormwater, discharged from a facility.

## **SECTION 2. APPLICABILITY**

This Ordinance shall apply to all water entering the storm drain system of the Municipality generated on any developed and undeveloped lands unless explicitly exempted by the Municipality.

## **SECTION 3. RESPONSIBILITY FOR ADMINISTRATION**

The Municipality shall administer, implement, and enforce the provisions of this Ordinance. Any powers granted or duties imposed upon the Municipality may be delegated in writing by the Governing Board of the Municipality to employees, agents or designees of the Municipality.

## **SECTION 4. ULTIMATE RESPONSIBILITY**

The standards set forth herein and promulgated pursuant to this Ordinance are minimum standards; therefore this Ordinance does not intend nor imply that compliance by any person will ensure that there will be no contamination, pollution, nor unauthorized discharge of pollutants.

## **SECTION 5. PROHIBITION OF ILLEGAL DISCHARGES**

No person shall discharge or cause to be discharged into the Municipality's storm drain system or watercourses any materials, including but not limited to pollutants or waters containing any pollutants that cause or contribute to a violation of applicable water quality standards, other than stormwater. Any discharge in violation of this Section 5 shall be considered "Illegal Discharges".

A. The commencement, conduct or continuance of any Illegal Discharge to the storm drain system is prohibited except as described as follows:

1. Water line flushing, fire hydrant flushing or other potable water sources as long as such discharges do not contain detectable concentrations of Total Residual Chlorine (TRC), Non-contaminated landscape irrigation or lawn watering, diverted stream flows, rising ground water, ground water infiltration to storm drains, uncontaminated pumped ground water, foundation or footing drains (not including active groundwater dewatering systems), crawl space pumps, Non-contaminated HVAC condensation and water from geothermal systems, springs, non-commercial washing of vehicles where cleaning agents are not utilized, natural riparian habitat or wet-land flows, swimming pools (if dechlorinated - typically less than one PPM chlorine), firefighting activities, Non-contaminated hydrostatic test water discharges if such discharges do not contain detectable concentrations of TRC, and any other water source not containing Pollutants.
2. Roof drains and sump pumps shall discharge to infiltration or vegetative BMPs wherever feasible.
3. Discharges specified in writing by the Municipality as being necessary to protect public health and safety.
4. Dye testing is an allowable discharge, but requires a verbal notification to the Municipality prior to the time of the test.
5. Any non-stormwater discharge permitted under an NPDES permit, waiver, or waste discharge order issued to the discharger and administered under the authority of DEP, provided that the discharger is in full compliance with all requirements of the permit, waiver, or order and other applicable laws and regulations, and provided that written approval has been granted for any discharge to the storm drain system.

## **SECTION 6. PROHIBITION OF ILLICIT CONNECTIONS**

The construction, use, maintenance or continued existence of Illicit Connections to the storm drain system is prohibited.

- A. This prohibition expressly includes, without limitation, Illicit Connections made in the past, regardless of whether the connection was permissible under law or practices applicable or prevailing at the time of connection.
- B. A person is considered to be in violation of this Ordinance if the person connects a line conveying sewage to the MS4, or allows such a connection to continue.

## **SECTION 7. SUSPENSION OF MS4 ACCESS**

- A. Suspension due to Illegal Discharges in Emergency Situations. The Municipality, the Commonwealth of Pennsylvania and the United States of America may, without prior notice, suspend MS4 discharge access to a person when such suspension is necessary to stop an actual or threatened discharge which presents or may present imminent and substantial danger to the environment, or to the health or welfare of persons, or to the MS4 or Waters of the Commonwealth of Pennsylvania, or the United States. If the violator fails to comply with a suspension order issued in an emergency, the Municipality may take such steps as deemed necessary to prevent or minimize damage to the MS4 or Waters of the Commonwealth of Pennsylvania or United States, or to minimize danger to persons, including, without limitations, entering the property for the purpose of disconnecting and/or performing emergency maintenance or repairs to storm sewers. In the event the Municipality must disconnect or perform emergency maintenance and/or repairs, the Municipality may file and attach a municipal lien on the property which is causing Illegal Discharge.
- B. Suspension due to the Detection of Illegal Discharge or Illicit Connection

Any person discharging to the MS4 in violation of this Ordinance may have their MS4 access terminated if such termination would abate or reduce an Illegal Discharge or Illicit Connection. The Municipality will notify a violator of the proposed termination of its MS4 access. The violator may petition the Municipality for a reconsideration and hearing.

A person commits an offense if the person reinstates MS4 access to premises terminated pursuant to this Section, without the prior approval of the authorized enforcement agency.

## **SECTION 8. INDUSTRIAL OR CONSTRUCTION ACTIVITY DISCHARGES**

Any person subject to an industrial or construction activity NPDES stormwater discharge permit shall comply with all provisions of such permit. Proof of compliance with said permit may be required in a form acceptable to the Municipality prior to the allowing of discharges to the MS4.

## **SECTION 9. MONITORING OF DISCHARGES**

- A. Applicability

This section applies to all facilities that have stormwater discharges associated with industrial activity, including construction activity.

B. Access to Facilities.

1. The Municipality shall be permitted to enter and inspect facilities subject to regulation under this Ordinance as often as may be necessary to determine compliance with this Ordinance. If a discharger has security measures in force which require proper identification and clearance before entry into its premises, the discharger shall make the necessary arrangements to allow access to representatives of the Municipality.
2. Facility operators shall allow the Municipality ready access to all parts of the premises for the purposes of inspection, sampling, examination and copying of records that must be kept under the conditions of an NPDES permit to discharge stormwater, and the performance of any additional duties as defined by state and federal law.
3. The Municipality shall have the right to set up on any permitted facility such devices as are necessary in the opinion of the Municipality to conduct monitoring and/or sampling of the facility's stormwater discharge.
4. The Municipality has the right to require the discharger to install monitoring equipment as necessary. The facility's sampling and monitoring equipment shall be maintained at all times in a safe and proper operating condition by the discharger at its own expense. All devices used to measure stormwater flow and quality shall be calibrated to ensure their accuracy.
5. Any temporary or permanent obstruction to safe and easy access to the facility to be inspected and/or sampled shall be promptly removed by the operator at the written or oral request of the Municipality and shall not be replaced. The costs of clearing such access shall be borne by the operator.
6. Unreasonable delays in allowing the Municipality access to a permitted facility is a violation of a stormwater discharge permit and of this Ordinance. A person who is the operator of a facility with a NPDES permit to discharge stormwater associated with industrial activity commits an offense if the person denies the Municipality reasonable access to the permitted facility for the purpose of conducting any activity authorized or required by this Ordinance.
7. If the Municipality has been refused access to any part of the premises from which stormwater is discharged, and the municipal representative is able to demonstrate probable cause to believe that there may be a violation of this Ordinance, or that there is a need to inspect and/or sample as part of a routine inspection and sampling program designed to verify compliance with this Ordinance or any order issued hereunder, or to protect the overall public health, safety, and welfare of the community, then the authorized enforcement agency may seek issuance of a search warrant from any court of

competent jurisdiction.

## **SECTION 10. REQUIREMENT TO PREVENT, CONTROL, AND REDUCE STORMWATER POLLUTANTS BY THE USE OF BEST MANAGEMENT PRACTICES**

The Municipality will adopt requirements identifying Best Management Practices for any activity, operation, or facility which may cause or contribute to pollution or contamination of stormwater, the storm drain system, or Waters of the Commonwealth of Pennsylvania or the United States. The owner or operator of a commercial or industrial establishment shall provide, at their own expense, reasonable protection from accidental discharge of prohibited materials or other wastes into the municipal storm drain system or watercourses through the use of these structural and non-structural BMPs. Further, any person responsible for a property or premise, which is, or may be, the source of an Illegal Discharge, may be required to implement, at said person's expense, additional structural and non-structural BMPs to prevent the further discharge of pollutants to the municipal separate storm sewer system. Compliance with all terms and conditions of a valid NPDES permit authorizing the discharge of stormwater associated with industrial activity, to the extent practicable, shall be deemed compliance with the provisions of this section. These BMPs shall be part of a stormwater pollution prevention plan (SWPP) as necessary for compliance with requirements of the NPDES permit.

## **SECTION 11. WATERCOURSE PROTECTION**

Every person owning property through which a watercourse passes, or such person's lessee, shall keep and maintain that part of the watercourse within the property free of trash, debris, excessive vegetation, and other obstacles that would pollute, contaminate, or significantly retard the flow of water through the watercourse. In addition, the owner or lessee shall maintain existing privately owned structures within or adjacent to a watercourse, so that such structures will not become a hazard to the use, function, or physical integrity of the watercourse.

## **SECTION 12. NOTIFICATION OF SPILLS**

Notwithstanding other requirements of law, as soon as any person responsible for a facility or operation, or responsible for emergency response for a facility or operation has information of any known or suspected release of materials which are resulting or may result in Illegal Discharges or pollutants discharging into stormwater, the storm drain system, or water of the Commonwealth of Pennsylvania or the United States, said person shall take all necessary steps to ensure the discovery, containment, and cleanup of such release. In the event of such a release of hazardous materials said person shall immediately notify emergency response agencies of the occurrence via emergency dispatch services. In the event of a release of non-hazardous materials, said person shall notify the authorized enforcement agency in person or by phone or facsimile no later than the next business day. Notifications in person or by phone shall be confirmed by written notice addressed and mailed to Municipality within three business days of the phone notice. If the discharge of prohibited materials emanates from a commercial or industrial establishment, the owner or operator of such establishment shall also retain an on-site

written record of the discharge and the actions taken to prevent its recurrence. Such records shall be retained for at least three years.

### **SECTION 13. ENFORCEMENT**

#### **A. Notice of Violation**

Whenever the Municipality finds that a person has violated a prohibition or failed to meet a requirement of this Ordinance, the Municipality may order compliance by written notice of violation to the responsible person. Such notice may require without limitation:

1. The performance of monitoring, analyses, and reporting;
2. The elimination of Illicit Connections or Illegal Discharges;
3. That violating discharges, practices, or operations shall cease and desist;
4. The abatement or remediation of stormwater pollution or contamination hazards and the restoration of any affected property; and
5. Payment of a fine to cover administrative and remediation costs; and
6. The implementation of source control or treatment BMPs.

If abatement of a violation and/or restoration of affected property is required, the notice shall set forth a deadline within which such remediation or restoration must be completed. Said notice shall further advise that, should the violator fail to remediate or restore within the established deadline, the work will be done by a designated governmental agency or a contractor and the expense thereof shall be charged to the violator or assessed as a municipal lien on the property.

### **SECTION 14. APPEAL OF NOTICE OF VIOLATION**

Any person receiving a Notice of Violation may appeal the determination of the Municipality. The notice of appeal must be received within 30 days from the date of the Notice of Violation. A hearing on the appeal before the appropriate authority or his/her designee shall take place within 30 days from the date of receipt of the notice of appeal. The decision of the municipal authority or their designee shall be final.

### **SECTION 15. ENFORCEMENT MEASURES AFTER APPEAL**

If the violation has not been corrected pursuant to the requirements set forth in the Notice of Violation, or, in the event of an appeal, within 15 days of the hearing representative's decision upholding the decision of the Municipality, then representatives of the Municipality shall enter upon the subject private property and are authorized to take any and all measures necessary to abate the violation and/or restore the property. It shall be unlawful for any person, owner, agent, or person in possession of any premises to refuse to allow the Municipality or designated contractor to enter upon the premises for the purposes set forth above.

### **SECTION 16. COST OF ABATEMENT OF THE VIOLATION**

Within 30 days after abatement of the violation, the owner of the property will be notified of the cost of abatement, including administrative costs. The property owner may

thereafter file a written protest objecting to the amount of the assessment within 30 days. If the amount due is not paid within a timely manner as determined by the decision of the Municipality or by the expiration of the time in which to file an appeal, the charges shall become a special assessment against the property and shall constitute a Municipal lien on the property for the amount of the assessment.

Any person violating any of the provisions of this article shall become liable to the Municipality by reason of such violation. The liability shall be paid in not more than 12 equal payments. Interest at the rate of up to 12 percent per annum shall be assessed on the balance beginning on the 1st day following discovery of the violation.

#### **SECTION 17. INJUNCTIVE RELIEF**

It shall be unlawful for any person to violate any provision or fail to comply with any of the requirements of this Ordinance. If a person has violated or continues to violate the provisions of this ordinance, the Municipality may petition for a preliminary or permanent injunction restraining the person from activities which would create further violations or compelling the person to perform abatement or remediation of the violation.

#### **SECTION 18. COMPENSATORY ACTION**

In lieu of enforcement proceedings, penalties, and remedies authorized by this Ordinance, the Municipality may impose upon a violator alternative compensatory actions, such as storm drain stenciling, attendance at compliance workshops, creek cleanup, etc.

#### **SECTION 19. VIOLATIONS DEEMED A PUBLIC NUISANCE**

In addition to the enforcement processes and penalties provided, any condition caused or permitted to exist in violation of any of the provisions of this Ordinance is a threat to public health, safety, and welfare, and is declared and deemed a public nuisance, and may be summarily abated or restored at the violator's expense, and/or a civil action to abate, enjoin, or otherwise compel the cessation of such nuisance may be taken.

#### **SECTION 20. CRIMINAL PROSECUTION**

Any person that has violated or continues to violate this Ordinance shall be liable to criminal prosecution to the fullest extent of the law, and shall be subject to a criminal penalty of \$1,000 dollars per violation per day and/or imprisonment for a period of time not to exceed 90 days. Each day that the violation continues shall be a separate offense, and penalties shall be cumulative.

#### **SECTION 21. ATTORNEY FEES AND COST**

The authorized Municipality may recover all attorney's fees court costs and other expenses associated with enforcement of this Ordinance, either criminal or civil, including sampling and monitoring expenses or other costs of investigation.

#### **SECTION 22. REMEDIES NOT EXCLUSIVE**

The remedies listed in this Ordinance are not exclusive of any other remedies available under any applicable federal, state or local law and it is within the discretion of the Municipality to seek cumulative remedies.

### **SECTION 23. REPAIR**

Any ordinance in existence at the time of the adoption of this Ordinance that conflicts herewith is hereby repealed.

### **SECTION 24. SEVERABILITY**

The provisions of this Ordinance are intended to be severable, such that if any provision hereof shall be deemed to be unconstitutional or otherwise unenforceable, such determination shall not affect the other provisions hereof.

### **SECTION 25. EFFECTIVE DATE**

This Ordinance shall take effect and be in force immediately upon enactment.

**ENACTED AND ORDAINED**, into an Ordinance this \_\_\_\_\_ day of \_\_\_\_\_, 2014, by the Board of Commissioners of Upper Allen Township.

ATTEST:

UPPER ALLEN TOWNSHIP

\_\_\_\_\_  
(Assistant) Secretary

\_\_\_\_\_  
Kenneth M. Martin, President  
Board of Commissioners